



Gwasanaeth Charchardai
a Phrawf EM yng Nghymru

HM Prison & Probation
Service in Wales

Her Majesty's Prison and Probation Service (HMPPS) in Wales Partnership Report

Gci h 'K U'Yg

December 2018

1.0 Introduction

Her Majesty's Prison and Probation Service (HMPPS) in Wales is committed to working together with partners and key stakeholders to reduce crime and reoffending and to support strategies and interventions aimed at addressing the social barriers that often face the offender population and their families.

The **Wellbeing of Future Generations (Wales) Act (2015)** has challenged us all to think about the long term impact of the decisions we make on the wellbeing of future generations and to take a more joined-up and collaborative approach to preventing problems. The National Probation Service is an invited member of Public Service Boards (PSBs) which are required under this legislation, to undertake an assessment of local cultural, economic, environmental and social wellbeing and set objectives to inform how PSBs plan and prioritise their activity aimed at maximising contribution to 7 national Wellbeing Goals. For PSBs to be able to take a holistic approach to assessing, prioritising and planning activity to improve local wellbeing, there must also be an understanding of how the management of offenders can help to contribute to the wellbeing of those who might otherwise become victims, the wellbeing of the community, and that of the offender and their family.

Communities cannot flourish if they do not feel safe. The **Framework to Support Positive Change for those at Risk of Offending in Wales (2018-2023)** recognises that in order to be successful in tackling crime and making our communities safer, criminal justice agencies need to work closely with wider partners in order to most effectively tackle the causes of offending (which are often linked to factors such as poor mental health, substance misuse, lack of education/training/employability skills, adverse childhood experiences) and to enable offenders to successfully turn their lives around. For this to be effective, the component services need to be well defined and understood by core delivery partners. This includes partners having an understanding of the profile of the offender population locally, and having better access to information on local criminal justice/offender management initiatives and projects, providing an opportunity to help shape and inform these initiatives where there is a shared agenda.

It is hoped that the sharing of offender cohort information for this purpose will help in breaking down inter-agency silos, informing strategic planning and priority setting particularly in respect of the assessment, planning and prioritising of wellbeing relating to community safety, and maximise opportunities for joint service design and co-commissioning and ensuring that public funds are used in the most efficient and cost effective way.

1.1 Purpose

The purpose of this report is to provide Public Services Boards, local criminal justice and integrated offender management boards across Wales with key offender profile information that may be of in informing joined-up service delivery and priority setting across Wales.

The geographical scope of this report is based upon the specified Probation Local Delivery Unit (LDU) and the data has been disaggregated by Local Authority (LA). The Local Delivery Units are as follows:

- North Wales (Ynys Mon, Gwynedd, Conwy, Denbighshire, Flintshire, Wrexham)
- Dyfed Powys (Ceredigion, Pembrokeshire, Carmarthenshire, Powys)
- South Wales 1 (Cardiff, Vale) & South Wales 2 (Swansea, Neath Port Talbot, Bridgend, RCT, Merthyr Tydfil)
- Gwent (Caerphilly, Blaenau Gwent, Torfaen, Monmouthshire, Newport)

The structure and content of the report will continue to be reviewed and refined over time to ensure that it continues to be a useful tool for partners.

1.2 Terms of Use

This report will be produced on a quarterly basis. The report is based on data derived from the National Probation Case Management System (NDelius) on a quarterly basis, and as such has not been formally verified. **The report is intended to inform partnership discussions and should not be shared wider or re-published without prior permissions from HMPPS in Wales.** The Memorandum of Understanding which accompanies this report sets out further detail on its terms of use.

2.0 HMPPS in Wales

HMPPS in Wales is responsible for the National Probation Service and Public Sector Prisons in Wales and has contract management responsibility for the Wales Community Rehabilitation Company (CRC) and HMP Parc (which is run by G4S).

The National Probation Service is primarily responsible for managing offenders who have been assessed as presenting a **high or very high risk of harm**. Specific responsibilities include:

- preparing pre-sentence reports for courts, to help them select the most appropriate sentence
- managing approved premises for offenders with a residence requirement on their sentence
- assessing offenders in prison to prepare them for release on licence to the community, when they will come under our supervision
- helping all offenders serving sentences in the community to meet the requirements ordered by the courts
- communicating with and prioritising the wellbeing of victims of serious sexual and violent offences, when the offender has received a prison sentence of 12 months or more, or is detained as a mental health patients

The NPS works in close partnership with the Wales CRC, which is responsible for managing offenders who have been assessed as presenting a **low or medium risk of harm** who have either been sentenced by the courts to a community or suspended sentence order, or released on licence from prison to serve the rest of their sentence in the community, as well as supporting offenders who are sentenced to less than 12 months in prison through the gate. The NPS also works closely with Prisons, Courts, Police and other partners to help protect the public and tackle the causes of offending.

3.0 Framework to Support Positive Change for those at Risk of Offending in Wales (2018-2023)

The Framework to Support Positive Change for those at Risk of Offending in Wales (2018-2023) has been jointly developed by Welsh Government and HM Prison and Probation Service in Wales on behalf of the All Wales Criminal Justice Board. The purpose of the Framework is to improve services for those at risk of entering or those already in the criminal justice system. The Framework seeks to promote continued collaboration in order to further reduce the number of offenders entering the criminal justice system, support offenders not to re-offend and to keep communities safe.

The Framework identifies six key areas for action:

1. Reducing the number of women in the criminal justice system;
2. Challenging domestic abuse perpetrators; holding them to account for their actions;
3. Improving provision for ex-armed services personnel engaged with the criminal justice system;
4. Providing support for young adults/care leavers;
5. Supporting offenders' families following sentencing; and
6. Prioritising the needs of Black, Asian and Minority Ethnic (BAME) groups.

Adverse Childhood Experiences (ACEs) are also identified as a theme that cuts across each of the different priority groups/areas, recognising that those at risk of entering (or already in) the criminal justice system are likely to have experienced a high prevalence of ACEs.

4.0 Local Offender Population and Needs Profile

The data presented below is based on a snapshot of the offender population managed by the National Probation Service (Wales division). Data relating to risk of harm and needs is derived from OASys (Offender Assessment System), and is based on latest available assessment.

NPS Wales Volumes	South Wales 2						South Wales 1		
	NPS Wales Total	RCT	Merthyr Tydfil	Swansea & Neath Port-Talbot	Bridgend	South Wales 2 Total	Cardiff	Vale	South Wales 1 Total
Current Offender Caseload	6907	548	277	1010	275	2110	1275	260	1535
% of NPS Caseload		7.9%	4.0%	14.6%	4.0%	30.5%	18.5%	3.8%	22.2%
Order Category									
Community	1518	92	61	241	57	451	240	57	297
Custody - Pre	3208	261	122	473	122	978	635	131	766
Custody - Post	2179	194	94	296	96	680	399	72	471
Gender									
Female	331	29	18	65	9	121	53	15	68
Male	6576	519	259	945	266	1989	1222	245	1467
Age									
18-25	1254	110	50	169	43	372	235	50	285
26+	5583	431	224	830	228	1713	1029	209	1238
Risk of Reoffending									
No Assessment	801	68	27	102	16	213	128	25	153
Low	2965	243	114	429	146	932	502	103	605
Medium	1665	142	67	286	65	560	336	76	412
High	1236	79	59	167	39	344	258	48	306
Very High	240	16	10	26	9	61	51	8	59
Registrations									
MAPPA	4928	370	165	765	195	1495	876	187	1063
DV	2057	196	109	341	79	725	381	90	471
IOM	457	40	11	44	16	111	100	26	126
Care Leaver	543	43	14	88	19	164	88	22	110
Need %									
Accommodation	31.2%	22.6%	28.5%	43.0%	28.4%	33.9%	37.4%	43.1%	38.4%
Alcohol	51.0%	50.7%	57.8%	50.4%	53.5%	51.8%	51.5%	64.2%	53.7%
Drugs	45.2%	42.2%	49.8%	49.8%	48.4%	47.6%	49.3%	52.3%	49.8%
Education, Training, Employment	31.2%	22.6%	28.5%	43.0%	28.4%	33.9%	37.4%	43.1%	38.4%
Emotional Wellbeing	52.7%	52.4%	53.8%	55.0%	59.6%	54.8%	52.1%	65.0%	54.3%
Finance	38.9%	32.7%	40.8%	41.5%	40.7%	39.0%	46.6%	45.0%	46.3%
Lifestyle	75.6%	72.3%	79.4%	77.2%	77.8%	76.3%	76.9%	80.4%	77.5%
Relationships	71.0%	72.6%	75.1%	72.2%	73.8%	72.9%	67.5%	77.7%	69.3%
Thinking & Behaviour	88.6%	87.2%	91.0%	90.1%	94.2%	90.0%	90.3%	90.0%	90.2%
Attitudes	73.8%	73.7%	70.8%	72.1%	75.3%	72.7%	73.9%	76.2%	74.3%

* No OASys - A proportion of offenders have not yet had an OASys assessment completed.

** IOM registrations – This figure is dependent on accurate flagging and recording processes.

*** Care Leavers – Derived from Basic Custody Screening Tool. Will be developed in future reports to include PNOMIS and NDelius identification

5.0 Exception Reporting/Local Updates

Partners may find the below information useful.

6.0 Contact Information

For further information in respect of the information in this report, please contact: